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108TH CONGRESS 1ST SESSION S. 380

[Report No. 108-___]

IN THE SENATE OF THE UNITED STATES

February 12, 2003

Ms. Collins (for herself, Mr. Carper, Mr. Brownback, Mr. Stevens, Mr. Voinovich, Mr. Lieberman, Mr. Durbin, Mr. Allen, Mr. Bennett, Mr. Pryor, Mr. Jeffords, Mr. Sununu, and Mr. Coleman) introduced the following bill; which was read twice and referred to the Committee on Governmental Affairs

March _____ (legislative day, ______), 2003

Reported by Ms. Collins, from the Committee on Governmental Affairs, with an amendment

[Strike out all after the enacting clause and insert the part printed in italic]

A BILL

- To amend chapter 83 of title 5, United States Code, to reform the funding of benefits under the Civil Service Retirement System for employees of the United States Postal Service, and for other purposes.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,

1	SECTION 1. SHORT TITLE.

2	This Act may be cited as the "Postal Civil Service
3	Retirement System Funding Reform Act of 2003".
4	SEC. 2. CIVIL SERVICE RETIREMENT SYSTEM.
5	(a) Definitions.—Section 8331 of title 5, United
6	States Code, is amended—
7	(1) in paragraph (17)—
8	(A) by striking "normal cost" the first
9	place that term appears and inserting "normal
10	cost percentage"; and
11	(B) by inserting "and standards (using dy-
12	namic assumptions)" after "practice";
13	(2) by striking paragraph (18) and inserting
14	the following:
15	"(18) 'Fund balance'—
16	"(A) means the current net assets of the
17	Fund available for payment of benefits, as de-
18	termined by the Office in accordance with ap-
19	propriate accounting standards; and
20	"(B) shall not include any amount attrib-
21	utable to—
22	"(i) the Federal Employees' Retire-
23	ment System; or
24	"(ii) contributions made under the
25	Federal Employees' Retirement Contribu-
26	tion Temporary Adjustment Act of 1983

1	by or on behalf of any individual who be-
2	came subject to the Federal Employees'
3	Retirement System;";
4	(3) in paragraph (27), by striking "and" at the
5	end;
6	(4) in paragraph (28), by striking the period
7	and inserting "; and"; and
8	(5) by adding at the end the following:
9	"(29) 'dynamic assumptions' means economic
10	assumptions that are used in determining actuarial
11	costs and liabilities of a retirement system and in
12	anticipating the effects of long-term future—
13	"(A) investment yields;
14	"(B) increases in rates of basic pay; and
15	"(C) rates of price inflation.".
16	(b) Deductions, Contributions, and Depos-
17	ITS.—Section 8334 of title 5, United States Code, is
18	amended by striking the matter following the section head-
19	ing through paragraph (1) and inserting the following:
20	"(a)(1)(A) The employing agency shall deduct and
21	withhold from the basic pay of an employee, Member, con-
22	gressional employee, law enforcement officer, firefighter,
23	bankruptey judge, judge of the United States Court of Ap-
24	peals for the Armed Forces, United States magistrate
25	judge, Court of Federal Claims judge, member of the Cap-

25

itol Police, member of the Supreme Court Police, or nuclear materials courier, as the case may be, the percentage 3 of basic pay applicable under subsection (e). 4 "(B)(i) Except in the case of an employee of the United States Postal Service, an equal amount shall be contributed from the appropriation or fund used to pay the employee or, in the ease of an elected official, from 8 an appropriation or fund available for payment of other salaries of the same office or establishment. When an em-10 ployee in the legislative branch is paid by the Chief Administrative Officer of the House of Representatives, the Chief Administrative Officer may pay from the applicable accounts of the House of Representatives the contribution 14 that otherwise would be contributed from the appropria-15 tion or fund used to pay the employee. 16 "(ii) In the ease of an employee of the United States Postal Service, an amount shall be contributed from the appropriation or fund used to pay the employee equal to 18 19 the difference between— 20 "(I) the product of— 21 "(aa) the basic pay of that employee; and 22 "(bb) the normal cost percentage applica-23 ble to the employee category of that employee 24 under paragraph $(1)(\Lambda)$; and

"(H) the product of—

1	"(aa) the basic pay of that employee; and
2	"(bb) the percentage applicable to that em-
3	ployee under subsection (e) deducted from basic
4	pay under paragraph $(1)(\Lambda)$.".
5	(e) Civil Service Retirement and Disability
6	Fund.
7	(1) In General.—Section 8348 of title 5
8	United States Code, is amended by striking sub-
9	section (h) and inserting the following:
10	"(h)(1)(A) In this subsection, the term 'Postal sup-
11	plemental liability' means the estimated excess, as deter-
12	mined by the Office of Personnel Management, of the dif-
13	ference between—
14	"(i) the actuarial present value of all future
15	benefits payable from the Fund under this sub-
16	chapter attributable to the service of current or
17	former employees of the United States Postal Serv-
18	ice; and
19	"(ii) the sum of—
20	"(I) the actuarial present value of deduc-
21	tions to be withheld from the future basic pay
22	of employees of the United States Postal Serv-
23	iee currently subject to this subchapter under
24	section 8334;

1 "(H) the actuarial present value of the fu-2 ture contributions to be made under section 3 8334 with respect to employees of the United 4 States Postal Service currently subject to this 5 subchapter; 6 "(HI) that portion of the Fund balance, as 7 of the date the Postal supplemental liability is 8 determined, attributable to payments to the 9 Fund by the United States Postal Service and 10 employees of the United States Postal Service, 11 including earnings on those payments; and "(IV) any other appropriate amount, as 12 13 determined by the Office in accordance with 14 generally accepted actuarial practices and prin-15 ciples. 16 "(B)(i) In computing the actuarial present value of future benefits, the Office shall include the full value of benefits attributable to military and volunteer service for United States Postal Service employees first employed 19 after June 30, 1971, and a prorated share of the value 21 of benefits attributable to military and volunteer service for United States Postal Service employees first employed before July 1, 1971.

1 "(ii) Military service included in the computation

- 2 under clause (i) shall not be included in computation of
- 3 the payment required under subsection (g)(2).
- 4 "(2)(A) Not later than June 30, 2004, the Office of
- 5 Personnel Management shall determine the Postal supple-
- 6 mental liability, as of September 30, 2003. The Office
- 7 shall establish an amortization schedule, including a series
- 8 of equal annual installments commencing September 30,
- 9 2004, which provides for the liquidation of such liability
- 10 by September 30, 2043.
- 11 "(B) The Office shall redetermine the Postal supple-
- 12 mental liability as of the close of the fiscal year, for each
- 13 fiscal year beginning after September 30, 2003, through
- 14 the fiscal vear ending September 30, 2038, and shall es-
- 15 tablish a new amortization schedule, including a series of
- 16 equal annual installments commencing on September 30
- 17 of the subsequent fiscal year, which provides for the liq-
- 18 uidation of such liability by September 30, 2043.
- 19 "(C) The Office shall redetermine the Postal supple-
- 20 mental liability as of the close of the fiscal year for each
- 21 fiscal year beginning after September 30, 2038, and shall
- 22 establish a new amortization schedule, including a series
- 23 of equal annual installments commencing on September
- 24 30 of the subsequent fiscal year, which provides for the
- 25 liquidation of such liability over 5 years.

24

331) is repealed.

1 "(D) Amortization schedules established under this paragraph shall be set in accordance with generally accept-3 ed actuarial practices and principles, with interest computed at the rate used in the most recent valuation of the Civil Service Retirement System. 6 "(E) The United States Postal Service shall pay the amounts determined under this paragraph for deposit in 8 the Fund, with payments due not later than the date 9 scheduled by the Office. 10 "(3) Notwithstanding any other provision of law, in 11 computing the amount of any payment under any provision other than this subsection that is based upon the amount of the unfunded liability, such payment shall be 14 computed disregarding that portion of the unfunded liabil-15 ity that the Office determines will be liquidated by payments under this subsection.". 17 TECHNICAL AND CONFORMING AMEND-MENT.—Section 8334 of title 5, United States Code, 18 19 is amended by striking subsection (m). 20 (d) OTHER PAYMENTS.— 21 (1) In General.—Section 7101(c) of the Om-22 nibus Budget Reconciliation Act of 1990 (5 U.S.C. 8348 note; Public Law 101-508; 104 Stat. 1388-23

1	(2) Effect on Prior Payments.—The repear
2	under paragraph (1) shall have no effect on pay-
3	ments made under the repealed provisions before the
4	date of enactment of this Act.
5	SEC. 3. DISPOSITION OF SAVINGS ACCRUING TO THE
6	UNITED STATES POSTAL SERVICE.
7	(a) In General.—Savings accruing to the United
8	States Postal Service as a result of the enactment of this
9	Act shall be used to reduce the postal debt to such extent
10	and in such manner as the Secretary of the Treasury shall
11	specify, consistent with succeeding provisions of this sec-
12	tion.
13	(b) Amounts Saved.—
14	(1) In General.—The amounts representing
15	any savings accruing to the Postal Service in any
16	fiscal year as a result of the enactment of this Act
17	shall be computed by the Office of Personnel Man-
18	agement in accordance with paragraph (2).
19	(2) METHODOLOGY.—Not later than July 31
20	2003, for fiscal year 2003, and October 1 of the fis-
21	eal year before each fiscal year beginning after Sep-
22	tember 30, 2003, and before the date specified in
23	paragraph (4), the Office of Personnel Management
24	shall—

1	(A) formulate a plan specifically enumer
2	ating the methods by which the Office shall
3	make its computations under paragraph (1)
4	and
5	(B) submit such plan to the Committee or
6	Government Reform of the House of Represent-
7	atives and the Committee on Governmental Af-
8	fairs of the Senate.
9	(3) REQUIREMENTS.—Each such plan shall be
10	formulated in consultation with the Postal Service
11	and shall include the opportunity for the Posta
12	Service to request reconsideration of computations
13	under this subsection, and for the Board of Actu-
14	aries of the Civil Service Retirement System to re-
15	view and make adjustments to such computations, to
16	the same extent and in the same manner as provided
17	under section 8423(e) of title 5, United States Code
18	(4) Duration.—Nothing in this subsection or
19	subsection (a) shall be considered to apply with re-
20	spect to any fiscal year beginning on or after Octo-
21	ber 1, 2007.
22	(e) Reporting Requirement.—The Postal Service
23	shall include in each report which is rendered under see-
24	tion 2402 of title 39, United States Code, and which re-
25	lates to any period after the date of the enactment of this

Act and before the date specified in subsection (b)(4), the amount applied toward reducing the postal debt, and the 3 size of the postal debt before and after the application of 4 subsection (a), during the period covered by such report. 5 (d) Postal Debt Defined.—For purposes of this section, the term "postal debt" means the outstanding obligations of the Postal Service, as determined under chapter 20 of title 39, United States Code. 8 9 (e) SENSE OF CONGRESS.—It is the sense of the Con-10 gress that— 11 (1) the savings accruing to the Postal Service 12 as a result of the enactment of this Act will be suffi-13 cient to allow the Postal Service to fulfill its commit-14 ment to hold postage rates unchanged until at least 15 2006; 16 (2) because the Postal Service still faces sub-17 stantial obligations related to postretirement health 18 benefits for its current and former employees, some 19 portion of the savings referred to in paragraph (1) 20 should be used to address those unfunded obliga-21 tions; and 22 (3) none of the savings referred to in paragraph 23 (1) should be used to pay bonuses to Postal Service 24 executives.

1 (f) REPORT RELATING TO UNFUNDED HEALTHCARE 2 Costs. 3 (1) In General.—The United States Postal 4 Service shall, by December 31, 2003, in consultation 5 with the General Accounting Office, prepare and 6 submit to the President and the Congress a report 7 describing how the Postal Service proposes to ad-8 dress its obligations relating to unfunded postretire-9 ment healthcare costs of current and former postal 10 employees. 11 (2) President's commission.—In preparing 12 its report under this subsection, the Postal Service 13 should consider the report of the President's Com-14 mission on the United States Postal Service under 15 section 5 of Executive Order 13278 (67 Fed. Reg. 16 76672). 17 (3) GAO REVIEW AND REPORT.—Not later than 18 30 days after the Postal Service submits its report 19 pursuant to paragraph (1), the General Accounting 20 Office shall prepare and submit a written evaluation 21 of such report to the Committee on Government Re-22 form of the House of Representatives and the Com-23 mittee on Governmental Affairs of the Senate. 24 (g) DETERMINATION AND DISPOSITION OF SUR-25 PLUS.

1	(1) In General.—If, as of the date under
2	paragraph (2), the Office of Personnel Management
3	determines (after consultation with the Postmaster
4	General) that the computation under section
5	8348(h)(1)(A) of title 5, United States Code, yields
6	a negative amount (hereinafter referred to as a
7	"surplus")—
8	(A) the Office shall inform the Postmaster
9	General of its determination, including the size
10	of the surplus so determined; and
11	(B) the Postmaster General shall submit to
12	the Congress a report describing how the Postal
13	Service proposes that such surplus be used, in-
14	eluding a draft of any legislation that might be
15	necessary.
16	(2) DETERMINATION DATE.—The date to be
17	used for purposes of paragraph (1) shall be Sep-
18	tember 30, 2025, or such earlier date as, in the
19	judgment of the Office, is the date by which all post-
20	al employees under the Civil Service Retirement Sys-
21	tem will have retired.
22	SEC. 4. EFFECTIVE DATE.
23	(a) In General.—This Act shall take effect on the
24	date of enactment of this Act.

1	(b) APPLICATION.—Section 8334(a)(1)(B)(ii) of title
2	5, United States Code (as added by section 2(b) of this
3	Act), shall apply only with respect to pay periods begin-
4	ning on or after the date of enactment of this Act.
5	SECTION 1. SHORT TITLE.
6	This Act may be cited as the "Postal Civil Service Re-
7	tirement System Funding Reform Act of 2003".
8	SEC. 2. CIVIL SERVICE RETIREMENT SYSTEM.
9	(a) Definitions.—Section 8331 of title 5, United
10	States Code, is amended—
11	(1) in paragraph (17)—
12	(A) by striking "normal cost" the first place
13	that term appears and inserting "normal cost
14	percentage"; and
15	(B) by inserting "and standards (using dy-
16	namic assumptions)" after "practice";
17	(2) by striking paragraph (18) and inserting the
18	following:
19	"(18) 'Fund balance'—
20	"(A) means the current net assets of the
21	Fund, as determined by the Office in accordance
22	with appropriate accounting standards; and
23	"(B) shall not include any amount attrib-
24	utable to—

1	"(i) the Federal Employees' Retirement
2	System; or
3	"(ii) contributions made under the
4	Federal Employees' Retirement Contribu-
5	tion Temporary Adjustment Act of 1983 by
6	or on behalf of any individual who became
7	subject to the Federal Employees' Retire-
8	ment System;";
9	(3) in paragraph (27), by striking "and" at the
10	end;
11	(4) in paragraph (28), by striking the period
12	and inserting "; and"; and
13	(5) by adding at the end the following:
14	"(29) 'dynamic assumptions' means economic
15	assumptions that are used in determining actuarial
16	costs and liabilities of a retirement system and in an-
17	ticipating the effects of long-term future—
18	"(A) investment yields;
19	"(B) increases in rates of basic pay; and
20	"(C) rates of price inflation.".
21	(b) Deductions, Contributions, and Deposits.—
22	Section 8334 of title 5, United States Code, is amended by
23	striking the matter following the section heading through
24	paragraph (1) and inserting the following:

1 "(a)(1)(A) The employing agency shall deduct and

- 2 withhold from the basic pay of an employee, Member, con-
- 3 gressional employee, law enforcement officer, firefighter,
- 4 bankruptcy judge, judge of the United States Court of Ap-
- 5 peals for the Armed Forces, United States magistrate judge,
- 6 Court of Federal Claims judge, member of the Capitol Po-
- 7 lice, member of the Supreme Court Police, or nuclear mate-
- 8 rials courier, as the case may be, the percentage of basic
- 9 pay applicable under subsection (c).
- " (B)(i) Except in the case of an employee of the United
- 11 States Postal Service, an equal amount shall be contributed
- 12 from the appropriation or fund used to pay the employee
- 13 or, in the case of an elected official, from an appropriation
- 14 or fund available for payment of other salaries of the same
- 15 office or establishment. When an employee in the legislative
- 16 branch is paid by the Chief Administrative Officer of the
- 17 House of Representatives, the Chief Administrative Officer
- 18 may pay from the applicable accounts of the House of Rep-
- 19 resentatives the contribution that otherwise would be con-
- 20 tributed from the appropriation or fund used to pay the
- 21 employee.
- 22 "(ii) In the case of an employee of the United States
- 23 Postal Service, an amount shall be contributed from the ap-
- 24 propriation or fund used to pay the employee equal to the
- 25 difference between—

1	"(1) the product of—
2	"(aa) the basic pay of that employee; and
3	"(bb) the normal cost percentage applicable
4	to the employee category of that employee under
5	paragraph (1)(A); and
6	"(II) the product of—
7	"(aa) the basic pay of that employee; and
8	"(bb) the percentage applicable to that em
9	ployee under subsection (c) deducted from basic
10	pay under paragraph (1)(A).".
11	(c) Civil Service Retirement and Disability
12	FUND.—
13	(1) In General.—Section 8348 of title 5
14	United States Code, is amended by striking subsection
15	(h) and inserting the following:
16	"(h)(1)(A) In this subsection, the term Postal supple
17	mental liability' means the estimated excess, as determined
18	by the Office of Personnel Management, of the difference
19	between—
20	"(i) the actuarial present value of all future ben
21	efits payable from the Fund under this subchapter at
22	tributable to the service of current or former employ
23	ees of the United States Postal Service; and
24	"(ii) the sum of—

1	"(I) the actuarial present value of deduc-
2	tions to be withheld from the future basic pay of
3	employees of the United States Postal Service
4	currently subject to this subchapter under section
5	8334;
6	"(II) the actuarial present value of the fu-
7	ture contributions to be made under section 8334
8	with respect to employees of the United States
9	Postal Service currently subject to this sub-
10	chapter;
11	"(III) that portion of the Fund balance, as
12	of the date the Postal supplemental liability is
13	determined, attributable to payments to the
14	Fund by the United States Postal Service and
15	employees of the United States Postal Service,
16	including earnings on those payments; and
17	"(IV) any other appropriate amount, as de-
18	termined by the Office in accordance with gen-
19	erally accepted actuarial practices and prin-
20	ciples.
21	"(B)(i) In computing the actuarial present value of
22	future benefits, the Office shall include the full value of bene-
23	fits attributable to military and volunteer service for United
24	States Postal Service employees first employed after June
25	30, 1971, and a prorated share of the value of benefits at-

- 1 tributable to military and volunteer service for United
- 2 States Postal Service employees first employed before July
- 3 1, 1971.
- 4 "(ii) Military service included in the computation
- 5 under clause (i) shall not be included in computation of
- 6 the payment required under subsection (g)(2).
- 7 "(2)(A) Not later than June 30, 2004, the Office of
- 8 Personnel Management shall determine the Postal supple-
- 9 mental liability, as of September 30, 2003. The Office shall
- 10 establish an amortization schedule, including a series of
- 11 equal annual installments commencing September 30, 2004,
- 12 which provides for the liquidation of such liability by Sep-
- 13 tember 30, 2043.
- 14 "(B) The Office shall redetermine the Postal supple-
- 15 mental liability as of the close of the fiscal year, for each
- 16 fiscal year beginning after September 30, 2003, through the
- 17 fiscal year ending September 30, 2038, and shall establish
- 18 a new amortization schedule, including a series of equal an-
- 19 nual installments commencing on September 30 of the sub-
- 20 sequent fiscal year, which provides for the liquidation of
- 21 such liability by September 30, 2043.
- 22 "(C) The Office shall redetermine the Postal supple-
- 23 mental liability as of the close of the fiscal year for each
- 24 fiscal year beginning after September 30, 2038, and shall
- 25 establish a new amortization schedule, including a series

- 1 of equal annual installments commencing on September 30
- 2 of the subsequent fiscal year, which provides for the liquida-
- 3 tion of such liability over 5 years.
- 4 "(D) Amortization schedules established under this
- 5 paragraph shall be set in accordance with generally accept-
- 6 ed actuarial practices and principles based on the dynamic
- 7 interest rate.
- 8 "(E) The United States Postal Service shall pay the
- 9 amounts determined under this paragraph for deposit in
- 10 the Fund, with payments due not later than the date sched-
- 11 uled by the Office.
- 12 "(3) Notwithstanding any other provision of law, in
- 13 computing the amount of any payment under any provi-
- 14 sion other than this subsection that is based upon the
- 15 amount of the unfunded liability, such payment shall be
- 16 computed disregarding that portion of the unfunded liabil-
- 17 ity that the Office determines will be liquidated by pay-
- 18 ments under this subsection.".
- 19 (2) Technical and conforming amend-
- 20 MENT.—Section 8334 of title 5, United States Code,
- 21 is amended by striking subsection (m).
- 22 (d) Other Payments.—
- 23 (1) In General.—Section 7101(c) of the Omni-
- bus Budget Reconciliation Act of 1990 (5 U.S.C. 8348

1	note; Public Law 101–508; 104 Stat. 1388–331) is re-
2	pealed.
3	(2) Effect on prior payments.—The repeal
4	under paragraph (1) shall have no effect on payments
5	made under the repealed provisions before the date of
6	enactment of this Act.
7	SEC. 3. DISPOSITION OF SAVINGS ACCRUING TO THE
8	UNITED STATES POSTAL SERVICE.
9	(a) Definition.—In this section, the term "postal
10	debt" means the outstanding obligations of the Postal Serv-
11	ice, as determined under chapter 20 of title 39, United
12	States Code.
13	(b) In General.—Savings accruing to the United
14	States Postal Service as a result of the enactment of this
15	Act shall be used to reduce the postal debt to such extent
16	and in such manner as the Secretary of the Treasury, in
17	consultation with the United States Postal Service, shall
18	specify, consistent with this section.
19	(c) Amounts Saved.—
20	(1) In General.—The amounts representing
21	any savings accruing to the Postal Service in any fis-
22	cal year as a result of the enactment of this Act shall
23	be computed by the Office of Personnel Management
24	in accordance with paragraph (2).

1	(2) Methodology.—Not later than July 31,
2	2003, the Office of Personnel Management shall—
3	(A) formulate a plan specifically enumer-
4	ating the actuarial methods and assumptions by
5	which the Office shall make its computations
6	under paragraph (1); and
7	(B) submit the plan to the Committee on
8	Governmental Affairs of the Senate and the
9	Committee on Government Reform of the House
10	$of\ Representatives.$
11	(3) Requirements.—The plan shall be formu-
12	lated in consultation with the Postal Service and
13	shall include the opportunity for the Postal Service to
14	request reconsideration of computations under this
15	subsection, and for the Board of Actuaries of the Civil
16	Service Retirement System to review and make ad-
17	justments to such computations, to the same extent
18	and in the same manner as provided under section
19	8423(c) of title 5, United States Code.
20	(4) Duration.—Nothing in this subsection or
21	subsection (b) shall be considered to apply with re-
22	spect to any fiscal year beginning on or after October
23	1, 2007.
24	(d) Reporting Requirement.—The Postal Service
25	shall include in each report which is rendered under section

24 *Costs.*—

1	2402 of title 39, United States Code, and which relates to
2	any period after the date of the enactment of this Act and
3	before the date specified in subsection (c)(4), the amount
4	applied toward reducing the postal debt, and the size of the
5	postal debt before and after the application of subsection
6	(b), during the period covered by the report.
7	(e) Sense of Congress.—It is the sense of Congress
8	that—
9	(1) the savings accruing to the Postal Service as
10	a result of the enactment of this Act will be sufficient
11	to allow the Postal Service to fulfill its commitment
12	to hold postage rates unchanged until at least cal-
13	endar year 2006;
14	(2) because the Postal Service still faces substan-
15	tial obligations related to postretirement health bene-
16	fits for its current and former employees, some por-
17	tion of the savings referred to under paragraph (1)
18	should be used to address those unfunded obligations,
19	and
20	(3) none of the savings referred to under para-
21	graph (1) should be used in the computation of bo-
22	nuses to Postal Service executives or managers.
23	(f) Report Relating to Unfunded Healthcare

1	(1) In General.—Not later than December 31,
2	2003, the United States Postal Service shall prepare
3	and submit to the President and Congress a report
4	that—
5	(A) describes how the Postal Service pro-
6	poses to address its obligations relating to un-
7	funded postretirement healthcare costs of current
8	and former postal employees; and
9	(B) outlines how prior and future actuarial
10	accrued costs for postretirement healthcare bene-
11	fits and the amounts necessary to prefund those
12	costs are treated for purposes of financial state-
13	ment reporting and establishing rates of postage
14	and fees for postal services.
15	(2) President's commission.—In preparing
16	the report under this subsection, the Postal Service
17	should consider the report of the President's Commis-
18	sion on the United States Postal Service under section
19	5 of Executive Order 13278 (67 Fed. Reg. 76672).
20	(3) GAO REVIEW AND REPORT.—Not later than
21	60 days after the Postal Service submits the report
22	under paragraph (1), the General Accounting Office
23	shall prepare and submit a written evaluation of the
24	report to the Committee on Governmental Affairs of

1	the Senate and the Committee on Government Reform
2	of the House of Representatives.
3	(g) Determination and Disposition of Sur-
4	PLUS.—
5	(1) In General.—If, as of the date under para-
6	graph (2), the Office of Personnel Management deter-
7	mines (after consultation with the Postmaster Gen-
8	eral) that the computation under section
9	8348(h)(1)(A) of title 5, United States Code, yields a
10	negative amount (hereinafter referred to as a "sur-
11	plus'')—
12	(A) the Office shall inform the Postmaster
13	General of its determination, including the size
14	of the surplus so determined; and
15	(B) the Postmaster General shall submit to
16	Congress a report describing how the Postal
17	Service proposes that surplus be used, including
18	a draft of any necessary legislation.
19	(2) Determination date.—The date to be used
20	for purposes of paragraph (1) shall be September 30,
21	2025, or such earlier date as, in the judgment of the
22	Office, is the date by which all postal employees under
23	the Civil Service Retirement System will have retired.
24	(h) Disposition of Savings Reports.—

1	(1) IN GENERAL.—Not later than December 31,
2	2004, and after that date, not later than 8 months
3	preceding the date on which the Postal Service sub-
4	mits any request for a recommended decision of rate
5	adjustments under section 3622 of title 39, United
6	States Code, the Postal Service shall submit to the
7	Committee on Governmental Affairs of the Senate, the
8	Committee on Government Reform of the House of
9	Representatives, and the General Accounting Office a
10	report (including a letter of comment on the report
11	from the Secretary of the Treasury) on recommenda-
12	tions for the disposition of future savings accruing to
13	the Postal Service as a result of the enactment of this
14	Act that considers—
15	(A) whether, and to what extent, those fu-
16	ture savings should be used to address—
17	(i) debt repayment;
18	(ii) prefunding of postretirement
19	healthcare benefits for current and former
20	$postal\ employees;$
21	(iii) productivity and cost saving cap-
22	$it al\ investments;$
23	(iv) maintaining postal rate stability;
24	and
25	(v) any other matter; and

1 (B) the report of the President's Commis-2 sion on the United States Postal Service under 3 section 5 of Executive Order 13278 (67 Fed. Reg. 4 76672). (2) GAO REVIEW AND REPORT.—Not later than 5 6 45 days after the Postal Service submits a report under paragraph (1), the General Accounting Office 7 8 shall prepare and submit a written evaluation of the 9 report to the Committee on Governmental Affairs of 10 the Senate and the Committee on Government Reform 11 of the House of Representatives. 12 (3) Postal service action on recommenda-13 TIONS.—The Postal Service may not take any action 14 to implement any recommendation for the disposition 15 of future savings in any report submitted under para-16 graph (1), until 90 days after the date on which that 17 report is submitted. 18 SEC. 4. EFFECTIVE DATE. 19 (a) In General.—This Act shall take effect on the date of enactment of this Act. 20 21 (b) APPLICATION.—Section 8334(a)(1)(B)(ii) of title 5, United States Code (as added by section 2(b) of this Act), shall apply only with respect to pay periods beginning on or after the date of enactment of this Act.